IN RE: PETITION FOR SPECIAL HEARING *

CASE # 89-489-SPH Beachmont, Inc. ******

FINDINGS OF FACT AND CONCLUSIONS OF LAW

The Petitioner herein requests a Special Hearing to approve an amendment to the site plan in zoning case #75-83X to permit a 36' x 40' enclosed addition to the existing 36' x 72' open pavilion, as more particularly described on Petitioner's Exhibit 2.

ZONING COMMISSIONER

OF BALTIMORE COUNTY

The Petitioner, by Gilbert Thompson, Secretary for Beachmont, Inc. and Paul T. Twining, Director for said corporation, appeared and testified. Also appearing on behalf of the Petitioner were Mr. R.D. Standiford, Mr. and Mrs. William E. Akehurst, Reverend and Mrs. Charles J. Gyle, Mary Frances Shepperd, Nancy L. Hastings, Katherine and Diane Baumann, Carre Smith, Mr. and Mrs. Robert Tranter, Mary Lou Waters, JoAnn Hoffmann, Mr. Todd H. Twining, Beverly and Jennifer Twining and Lisa Bordone. There were no Protestants.

Testimony indicated that the subject property, commonly known as the Beachmont Christian Camp, is zoned R.C.5 and is improved with community buildings, a swimming pool, a pavilion and recreation areas. Mr. Twining testified that the staff at Beachmont, Inc. is desirous of constructing a closed addition on the existing pavilion which is located on the southeast portion of the subject property. The purpose of said addition is to provide shelter for the camp's patrons during summer storms and to provide housing for the camp's arts and crafts activities. Mr. Twining testified

that Petitioner's request will not expand the camps programs or increase the number of patrons utilizing the facility, but will merely provide a safe shelter during inclement weather and accommodate the arts and crafts activities. Additionally, Mr. Twining represented that he has met with members of the surrounding community and there were no objections to the requested enclosed addition.

Testimony indicated that numerous improvements have been made to the local environment. Some of the benefits to the community are seeding, tree planting, grading to eximinate runoff and improved land use. Additionally, testimony indicated that the facility serves such groups as the Maryland School for the Blind, the Boy and Girl Scouts of America, as well as children in the immediate community.

Both Messrs. Twining and Thompson testified that, in their opinion, the conditions delineated in Section 502.1 of the Baltimore County Zoning Regulations (B.C.Z.R.) will be satisfied by the requested modification. Mr. Twining further testified that the requested addition will not result in any detriment to the health, safety, or general welfare of the

It is clear that the B.C.Z.R. permits the use proposed in an R.C.5 zone by special exception. It is equally clear that the proposed use would not be detrimental to the primary uses in the vicinity. Therefore, it must be determined whether the conditions as delineated by Section 502.1 are satisfied by the Petitioner.

The Petitioner had the burden of adducing testimony and evidence which would show that the proposed use met the prescribed standards and requirements set forth in Section 502.1. In fact, the Petitioner has shown that the proposed use would be conducted without real detriment to

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 (301) 887-3353 J. Robert Haines



Dennis F. Rasmussen Mr. Paul T. Twining, Director Beachmont, Inc. 6433 Mount Vista Road

Mr. Gilbert L. Thompson Beachmont, Inc. 6433 Mount Vista Road Kingsville, Maryland 21087

Kingsville, Maryland 21087

RE: Case No. 89-489-SPH Beachmont, Inc.

Gentlemen:

Enclosed please find the decision rendered in the above captioned case. The Petition for Special Hearing has been granted, in accordance with the attached Order.

In the event the decision rendered is unfavorable to any party, please he advised that any party may file an appeal within thirty (30) days of the date of the Order to the County Board of Appeals. If you require additional information concerning filing an appeal, please feel free to contact our Appeals Clerk at 887-3391.

> Very truly yours, Zoning Commissioner

cc: Peoples Counsel

cc: Mr. R.D. Standiford, 12410 Regwood Rd. Hydes, Md. 21082 cc: Mr. and Mrs. William E. Akehurst, 4411 E. Joppa, Perry

cc: Reverend and Mrs. Charles J. Gyle, 2905 Evergreen Ave., Balto.Md.21214

page 2.....

cc: Mary Frances Shepperd, Box 95, Kingsville, Md. 21087

cc: Nancy L. Hastings, 7714 Buck Hill Rd. Kingsville, Md. 21087

cc: Katherine and Diane Baumann, 11906 Cedar Lane, Kingsville, Md.

cc: Carre Smith, 1345 N. Bend Road, Jarrettsville, Maryland 21084

cc: Mr. and Mrs. Robert Tranter, 12124 Harford Rd., Glen Arm, Md. 21057

cc: Mary Lou Waters, 13820 Manor Glen Rd. Baldwin, Md. 21013

cc: JoAnn Hoffmann, 6433 Mt. Vista Rd., Kingsville, Md. 21087

cc: Mr. and Mrs. Todd H. Twining, 6433 Mt. Vista Rd., Kingsville, Md. cc: Lisa Bordone, 1901 Carrs Mill Rd. Fallston, Md. 21047

adverse impact above and beyond that inherently associated with such a special exception use, irrespective of its location within the zone. Schultz v. Pritts, 432 A2d 1319 (1981). It is clear from the testimony that if the relief is granted, such

After reviewing all of the testimony and evidence presented, it appears that the Special Hearing should be granted, with certain

Pursuant to the advertisement, posting of the property, and public hearing on this Petition held, and for the reasons given above, the relief

THEREFORE, IT IS ORDERED by the Zoning Commissioner of Baltimore County this 10 day of Little, 1989 that the Petition for Special Hearing to approve the enclosed addition to a pavilion, and an amendment to the previously approved site plans in Zoning case #75-83%, all in

contained therein, pertaining to the subject property, shall be incorporated in their entirety herein, retaining full force and effect except as otherwise amended herein. All relief granted herein is subject to the restrictions aforementioned and the restriction set forth below.

the neighborhood and would not adversely affect the public interest. The facts and circumstances do not show that the proposed use at the particular location described by Petitioner's Exhibit 1 would have any

use as proposed would not be contrary to the spirit of the B.C.Z.R. and would not result in substantial detriment to the public health, safety and general welfare.

restrictions, as more fully described below.

requested should be granted.

accordance with Petitioner's Exhibit 1, be and is hereby GRANTED; and IT IS FURTHER ORDERED that all prior zoning Orders and restrictions

1. The Petitioner may apply for its building permit and be granted same upon receipt of this

448

PETITION FOR SPECIAL HEARING TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY:

The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve

An amendment to the site plans and zoning case #75-83% to permit a 36' X 40' enclosed addition to our existing 36' X 72' open pavilion.

Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of the above Special Hearing advertising, posting, etc., upon filing of this Petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

> I/We do solemnly declare and affirm. under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition. Legal Owner(s): Beachmont Inc 1116 Paul T. Twining, Director

(Type or Print Name) (Type or Print Name) Paul J. Turning Signature Gilbert L. Thompson, Secretary (Type or Print Name) Gilbort & Thompson City and State Attorney for Petitioner: 6433 Mt. Vista Road 592-8768 (Type or Print Name) Kingsville, Maryland City and State Name, address and phone number of legal owner, contract purchaser or representative to be contacted

ORDERED By The Zoning Commissioner of Baltimore County, this ______ day , 1989, that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation through-Commissioner of Baltimore County in Room 106, County Office Building in Towson, Baltimore 31 pt day of Man

STIMATED LENGTH OF HEARING AVAILABLE FOR HEARING MON./TUES./WED. - NEXT TWO MONTHS
ALL
OTHER LEVIEWED BY -- U.C. DATE 4/19/99

Attorney's Telephone No.:

Contract Purchaser:

Order; however, Petitioner is hereby made aware that proceeding at this time is at its own risk until such time as the 30 day appellate process from this Order has expired. If, for whatever reason, this Order is reversed, the Petitioner would be required to return, and be responsible for returning, said property to its original

> Zoning Commissioner for Baltimore County

cc: Peoples Counsel

cc: Mr. R.D. Standiford, 12410 Regwood Rd. Hydes, Md. 21082 cc: Mr. and Mrs. William E. Akehurst, 4411 E. Joppa, Perry Hall, Md. 21128 cc: Reverend and Mrs. Charles J. Gyle, 2905 Evergreen Ave., Balto.Md.21214

cc: Nancy L. Hastings, 7714 Brok Hill Rd. Kingsville, Md. 21087 cc: Katherine and Diane Baument, 1906 Cedar Lane, Kingsville, Md. 21087 cc: Carre Smith, 1345 N. F and boad, Jarrettsville, Maryland 21084

cc: Mr. and Mrs. Robert % Section. 12124 Harford Rd., Glen Arm, Md. 21057 cc: Mary Lou Waters, 13820 Manor Glen Rd. Baldwin, Md. 21013 cc: JoAnn Hoffmann, 6433 Mt. Vista Rd., Kingsville, Md. 21087

cc: Mr. and Mrs. Todd H. Twining, 6433 Mt. Vista Rd., Kingsville, Md. cc: Lisa Bordone, 1901 Carrs Mill Rd. Fallston, Md. 21047

cc: Mary Frances Shepperd, Box 95, Kingsville, Md. 21087

CARL L. GERHOLD -ORDON T. LANGDON

GERHOLD, CROSS & ETZEL Registered Professional Land Surveyors 412 DELAWARE AVENUE TOWSON, MARYLAND 21204

823-4470

PAUL & DOLLENBERG FRED M. DOILENUERS

August 23, 1983

All that piece or parcel of land situate, lying and being in the Eleventh Election District of Baltimore County, State of Maryland and described as follows to wit:

Beginning for the same in the center of Mt. Vista Road at a point distant 1800 feet measured along the center of Mt. Vista Road from the center of Harford Road, and running thence and binding in the center of Mt. Vista Road South 50 degrees 17 minutes 40 seconds East 30.14 feet, thence leaving said road and binding on the land of the petitioners herein, the following courses and distances viz: South 34 degrees 12 minutes 20 seconds West 43.56 feet, North 55 degrees 47 minutes 40 seconds West 5.00 feet, South 34 degrees 12 minutes 20 seconds West 214.66 feet, South 32 degrees 13 minutes 50 seconds West 466.84 feet, North 56 degrees .05 minutes West 1164.64 feet, North 38 degrees 19 minutes West 196.15 feet, North 50 degrees .02 minutes West 775.33 feet, South 34 degrees 13 minutes East 978.57 feet, North 9 degrees 22 minutes 116 feet South 22 degrees 48 minutes West 373.40 feet, North 69 degrees 54 minutes 30 seconds West 160.75 feet, south 26 degrees 10 minutes 10 seconds 191 feet, North 70 degrees 50 minutes 50 seconds West 72.77 feet, North 32 degrees 13 minutes 50 seconds East 466.60 feet, North 34 degrees 12 minutes 20 seconds East 215 feet, North 55 degrees 47 minutes 40 seconds West 5.0 feet, North 34 degrees 12 minutes 20 seconds 46.44 feet to point of

Containing 21.5 Acres of land more or less.

Note: Compiled from information, deeds, and letters of May 10th, 1974, and July 6th, 1983.



6433 Mt Vista Rd Kimasville Nd. 21082

6433 Mt Vista Rd. Kingoville Md. 21087

6433 Mt. Vista Rd. Kingwille MD 21087

1901 Carso MilORd. Falleton, 1900104)

Beverly Twining

Fra smaline

R.D. STANDIFORD 12410 REGWOOD RD; HYDE, MD ZICEZ William E. Akehurit 4411 E. Joppa Rd. Perry Hall, HD 21128 Lois K Akcharst wer E Jon Rt Brow Hall MD 21128 PARTA CHARLES 1. GYLE 2905 EMERGREEN AVE BELTVAD 21214 Barbara Eyle 2905 Evergreen Ave, Bulto, Mid 21214 Bri 95 Dingerelle mx 21087 7714 Buch Hill Rd. Kingwille 1194 Podar Lang King wille 14 2007 Katherine Boumann 1190 ales Les Kinggerlle, MD 21087 Dias Bauman 1345 N. BEND RD SARRETSULLE MD 12124 HARFORD RD GLEN ARM MOZIOS POBERT TRANTER KAHLY TRAVER 12124 HARford Rd GLEN Arm 111d 21057 Mary Low Waters 13820 Manor Glen Rd. 21013 Hd Joan Holmann 6433 Mt Victo Rd Hingorifle

RE: PETITION FOR SPECIAL HEARING : BEFORE THE ZONING COMMISSIONER
S/S Mt. Vista Rd., 1800' SE

S/S Mt. Vista Rd., 1800' SE
Harford Rd. (6433 Mt. Vista Rd.):
11th Election District;
6th Councilmanic District:

BEACHMONT, INC., Petitioner : Case No. 89-489-SPH

ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the abovecaptioned matter. Notices should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or

Phyllis Cole Friedman
People's Counsel for Baltimore County

Peter Max Zimmerman
Deputy People's Counsel
Room 304, County Office Building
Towson, Maryland 21204
887-2188

I HEREBY CERTIFY that on this 19th day of May, 1989, a copy of the foregoing Entry of Appearance was mailed to Paul T. Twining, Director, and Gilbert L. Thompson, Secretary, Beachmont, Inc., 6433 Mt. Vista Rd., Kingsville, MD 21087, Petitioner.

Peter Max Zimmerman

Baltimore County
Zoning Commissioner
Office of Planning & Zoning
Towson, Maryland 21204
494-3353
E37-4453
J. Robert Haines

April 27, 1989

NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing on the property identified herein in Room 106 of the County Office Building, located at 111 W. Chesapeake Avenue in Towson, Maryland as follows:

Petition for Special Hearing
CASE NUMBER: 89-489-SPH
S/S Mt. Vista Road, 1800' SE Harford Road
6433 Mt. Vista Road
11th Election District - 6th Councilmanic
Petitioner(s): Beachmont, Inc.
HEARING SCHEDULED: WEDNESDAY, MAY 31, 1989 at 2:00 p.m.

Special Hearing: An amendment to the site plans and zoning case #7583-X to permit a 36 ft. x 40 ft. enclosed addition to our existing 35 ft. x 72 ft. open pavilion.

In the event that this Petition is granted, a building permit may be issued within the thirty (30) day appeal period. The Zoning Commissioner will, however, entertain any request for a stay of the issuance of said permit during this period for good cause shown. Such request must be in writing and received in this office by the date of the hearing set above or presented at the hearing.

J. ROBERT HAINES Zoning Commissioner of Baltimore County

ro: Beamont, Inc.

BEACHMONT CAMP MASTER PLAN) = 200' SEPT. 1984 11 DIST. BALTO. Co. Revised 1.89 EXISTING PLAYFIELPS ZONED RC-S ORIGINAL RC.Z 4 75-83× 1974 PLAT TO ACCOMPANY SPECIAL HERRING TO ADMEND N 50 02'E 775.35" SETE PLANS AND ZONING CASE CAMP IS A DJOINING STATE OF MD PARK ON PART OF WEST AND SOUTH GLORES SEE GELOW College of the Colleg IT IS ORDERED by the Zoning Commissioner of Baltimore County, this 22 day of: October: 1974:, that a Special Exception for community buildings, swimming pools, structural or land uses devoted to civic, social, recreational, or educational activities should be and the same is GRANTED, from and after the date of this Order; subject to: 1) not more than 250 persons using the barn or:proposed chapel area as indicated on the plat, 2) not more than 150 persons

by the State Highway Administration,

Zoning Commissioner of Baltimore County

camping on the property at any one-

the Office of Planning and Zoning.

time; and 3) approval of a site plan

the-Department of Public Works, and

CERTIFICATE OF PUBLICATION NUTICE OF HEATING THIS IS TO CERTIFY, that the annexed advertisement was Petition for Special Hearing Case number: 89-489-SPH S/S Mt. Vista Road, 1600'S published in THE JEFFERSONIAN, a weekly newspaper published S'S ME. Visita Plosid, 1600 C Harford Road 6433 Mr. Visita Plosed 11th Election District 6th Councilmentic Publishments Beachwork, Inc. Hearing Date: Wednesday, May 31, 1989 st 2:00 p.m. in Towson, Baltimore County, Md., once in each of _____ successive Special Hearing: An amend-ment to the site plans and zoning case #7563-X to permit a 36 ft. x case #7563-X to permit a 36 ft. it 40 ft. enclosed addition to our striking 36 ft. x 72 ft. open pervision. In the event that this Petition is granted, a building permit may be issued within the thirty (30) day appeal period. The Zoning Commissioner will, however, entertain any request for a stay of the issuance of said permit during this period for good cause shows. Such request must be in writing and received in this office by the date of the hearing set above or presented at the hearing. NORTHEAST TIMES THE JEFFERSONIAN. S. Lete_Our J. ROBERT HAINES Zoning Commissioner of Beltimore County PO 12494 us, M 28964 co 89-489-SPH puice \$ 74.86

CERTIFICATE OF POSTING

ZONING DEPARTMENT OF BALTIMORE COUNTY

Toursen, Maryland

Date of Posting 3/1/7

Posted for: Special Harring

Petitioner: Dorch most, Inc.

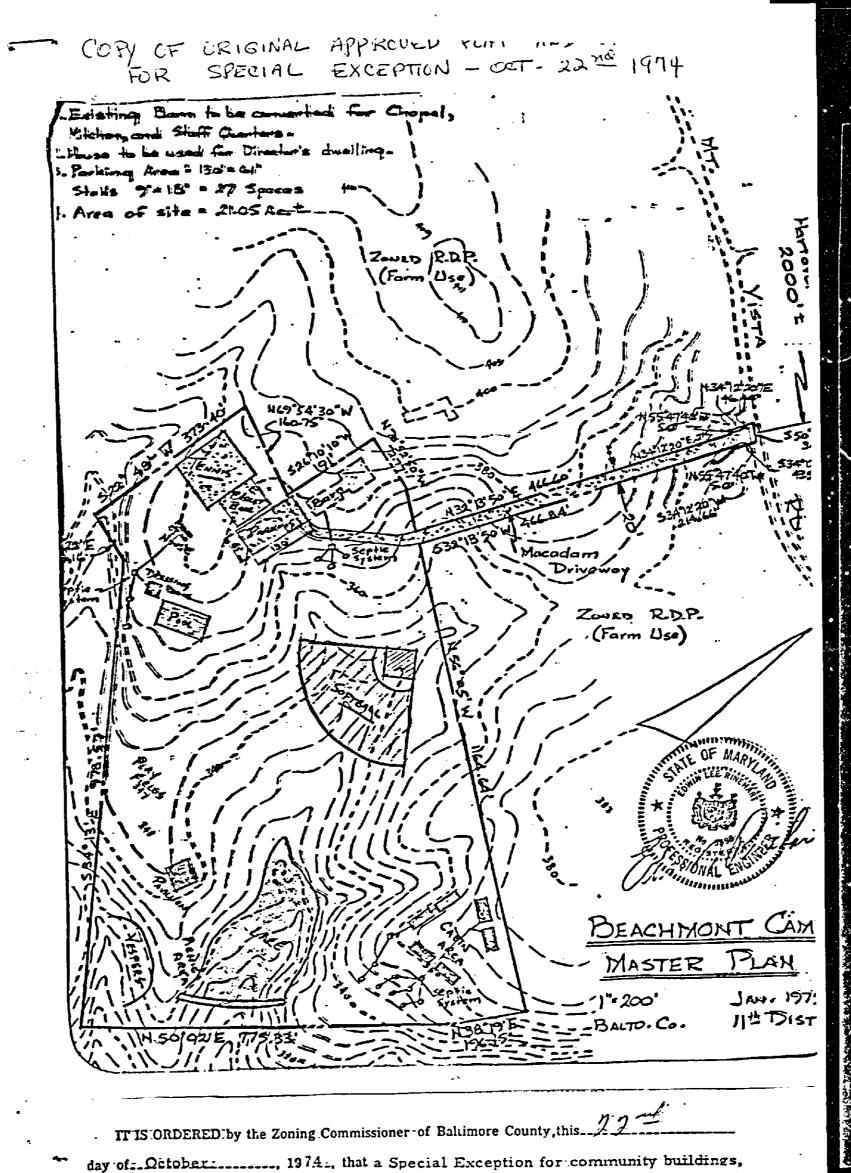
Location of property: 3/3 Mt his ta Rd. 1800 'st/Honford Rd.

Location of Signer Jacons M. 115/6 Rd. 62200x. 35' Fr

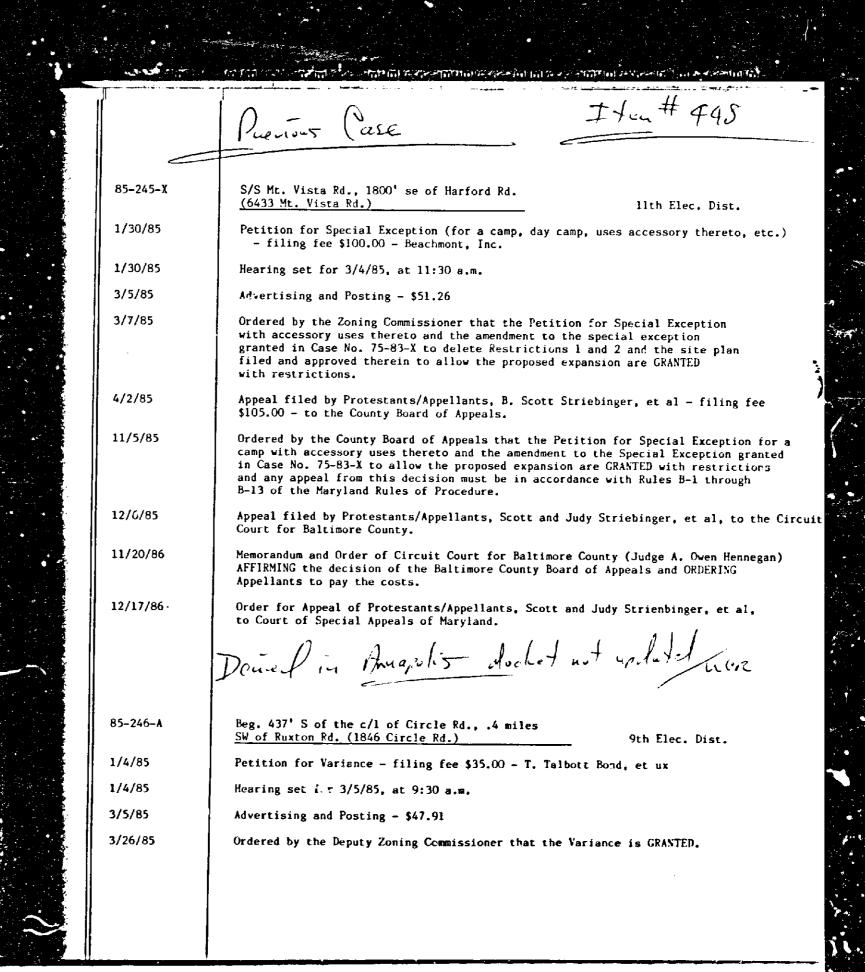
Posted by Jacons Joseph of Rd. 18000x.

Signature Date of return: 5/19/79

Signature Date of return: 5/19/79



Baltimore County Zoning Commissioner
Office of Planning & Zoning Towson, Maryland 21204 3/22/89 J. Robert Haines Beachmont, Inc. 6433 Mt. Vista Road Kingsville, Maryland 21087 ATTN: PAUL T. TWINING, DIRECTOR Re: Petition for Special Hearing CASE NUMBER: 89-489-5PH S/S Mt. Vista Road, 1800' SE Harford Road 6433 Mt. Vista Road 11th Election District - 6th Councilmanic Petitioner(s): Beachmont, Inc. HEARING SCHEDULED: WEDNESDAY, MAY 31, 1989 at 2:00 p.m. Please be advised that 19.86 is due for advertising and posting of the above-referenced property. All fees must be paid prior to the hearing. Do not remove the sign and post set(s) from the property from the time it is posted by this office until the day of the hearing itself. THIS FEE MUST BE PAID AND THE ZONING SIGN(S) AND POST(S) RETURNED ON THE DAY OF THE HEARING OR THE ORDER SHALL NOT BE ISSUED. Please make your check payable to Baltimore County, Maryland and bring it along with the sign(s) and post(s) to the Zonian Office, County Office BALTIMORE COUNTY, MARYLAND OFFICE OF FINANCE - REVENUE DIVISION and post set(s), there MISCELLANEOUS CASH RECEIPT for each set not ACCOUNT 2-1/1-(-1x-1/2) RECEIVED TALL TUINING Downer & ADUCTIONAL (CARC RG. GRARTH) IES



11th Dist 85-245-X Petition filed: January 30, 1985 Petitioner: Feachmont, Inc. Location: S/S Mt. Vista Rd., 1800' SE of Harford Rd. (6433 Mt. Vista Road) Special Exception for camp, day camp, uses accessory thereto, to amend Case No. 75-83-X, remove restrictions no. 1 and 2 and to clarify uses permitted by said special exception

89-489-SPH

BALTIMORE COUNTY OFFICE OF PLANNING & ZONING

County Office Building 111 W. Chesapeake Avenue Towson, Maryland 21204

Your petition has been received and accepted for filing this ______ day of ______, 1989.

Petitioner Paul T. Twining, et akeceived by: James E. Dyer
Petitioner's Chairman, Zoning Plans

Advisory Committee

... COMPARISON OF CRIGINAL PLAT SQ FT of BLDGS BARN, CHASEL, ACTIVITIES CENTER 32 × 150 = 4800 0867 20 × 60 = 1200 0867 6,000 1472 Bath House 32×46 875 SHED OR STOREROOM 25×35 2016 EXISTINE HOUSE 32 ×63 EXISTING STAFF QTS 26'×40' 6048 6 CABINS (24'x42' soch) OVEN PAULLION 36'×72'

TOTAL

OR A 7% CHANGE

MEMBERS Repartment of Traffic Engineering itate Roads Commission ealth Department roject Planning uilding Department pard of Education oning Administration idustrial 20,043 ast

BALTIMORE COUNTY ZONING PLANS ADVISORY COMMITTEE

May 18, 1989

COUNTY OFFICE BLDG. 111 w. Chesapeake Ave. Towson, Maryland 21204 Mr. Paul T. Twining Director 6433 M. Vista Road Kingsville, MD 21087

RE: Item No. 448, Case No. 89-489-SPH
Petitioner: Paul T. Twining, et al
Petition for Special Hearing

Dear Mr. Twining:

JED:j₩

Enclosures

The Zoning Plans Advisory Committee has reviewed the plans submitted with the above referenced petition. The following comments are not intended to indicate the appropriateness of comments are not intended to indicate the appropriateness of the zoning action requested, but to assure that all parties are made aware of plans or problems with regard to the development made aware of plans or problems with regard to the development plans that may have . bearing on this case. Director of planning may file a written report with the Zoning Commissioner with recommendations as to the suitability of the requested

Enclosed are all comments submitted from the members of the Committee at this time that offer or request information on your petition. If similar comments from the remaining members your petition. It similar comments from the femaliting members are received. I will forward them to you. Otherwise, any comment that is not informative will be placed in the hearing file. This petition was accepted for filing on the date of the enclosed filing certificate and a hearing scheduled accordingly.

IT WOULD BE APPRECIATED IF YOU WOULD RETURN YOUR WRITTEN COMMENTS TO MY OFFICE, ATTENTION JULIE WINIARSKI. IF YOU HAVE ANY QUESTIONS REGARDING THIS, PLEASE CONTACT HER AT 887-3391.

Very truly yours,

Games E. Dejer/jo Zoning Plans Advisory Committee

Baltimore County Department of Public Works Bureau of Traffic Engineering Courts Building, Suite 405 Towson, Maryland 21204 (301) 887-3554

Mr. J. Robert Haines

Zoning Commissioner

County Office Building Towson, MD 21204

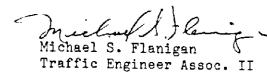
April 25, 1989



Dear Mr. Haines

The Bureau cf Traffic Engineering has no comments for items number 424, 425, 426, 427, 428, 429, 430, 431, 432, 434, 435, 436, 437, 438, 439, 440, 441, 442, 443, 444, 445, 445, 447, and 448.

Very truly yours,





Baltimore County Fire Department 800 York Road Towson, Maryland 21204-2580 (301) 887-4500 Paul H. Reincke Char

J. Robert Haines Zoning Commissioner Office of Planning and Zoning Baltimore County Office Building Towsen, MD 21204

Dennis F. Rasmussen County Executive

RE: Property Owner: Beachmont, Inc.

Location: S/S Mt. Vista Road, 1,800' SE Harford Road (#6433 Mt. Vista Road)

Item No.: 448

Zoning Agenda: April 25, 1989

Gentlemen:

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below are applicable and required to be corrected or incorporated into the final plans for the property.

The tuildings and structures existing or proposed on the site shall comply with all applicable requirements of the National Fire Protection Association Standard No. 101 "Life Safety Code", 1988 edition prior to occupancy.

REVIEWER: Coll feel Kelly 1-31-59 Approved Planning Group F:
Special Inspection Division Fire Prevention Bureau

BALTIMORE COUNTY, MARYLAND INTEROFFICE CORRESPONDENCE

new CLOSED PAVILION ADDITION =

TO: Zoning Advisory Committee DATE: May 17, 1939

FROM: Robert W. Bowling, P.E.

Zoning Advisory Committee Meeting for April 25, 1989

The Developers Engineering Division has reviewed the zoning items for the subject meeting and we have no comments for Items 424, 425, 427, 428, 429, 430, 431, 432, 435, 437, 439, 440, 441, 442, 443, 444, 445, 447, and 448) Comments are attached for Items 426, 434, 436, 438 and

ROBERT W. BOWLING, P.E., Chief Developers Engineering Division

RWB:s Encls.

NAY 1 9 1989

MANDATE Court of Special Appeals

No. 1686, September Term, 1986

Scott Strienbinger et al Beachmont, Inc.

JUDGMENT: July 6, 1987: Per Curiam filed.

Judgment reversed; costs to be paid by appellee.
August 5, 1987: Appellee's Motion for Reconsideration. August 10, 1987: Answer to Motion for Reconsideration filed by appellant counsel. August 31, 1987: Motion for Reconsideration and modification of opinion granted.

September 1, 1987: Mandate issued.

STATEMENT OF COSTS:

In Circuit Court: for BALTIMORE COUNTY 85CG3878

Record..... In Court of Special Appeals:

STATE OF MARYLAND, Sct.

I do hereby certify that the foregoing is truly taken from the records and proceedings of the said Court of Special Appeals. In test whereof, I have hereunto set my hand as Clerk and affixed the seal of the Court of Special Appeals, this First of September A.D. 19 87

COSTS SHOWN ON THIS MANDATE ARE TO BE SETTLED BETWEEN COUNSEL AND NOT THROUGH THIS OFFICE.

UNREPORTED I THE COURT OF SPECIAL APPEALS OF MARYLAND No. 1686 September Term, 1986

SCOTT STRIENBINGER, ET AL

BEACHMONT, INC.

Bishop Bell, Rosalyn B., PER CURIAM

Filed: July 6, 1987

Since 1974, appellee has operated a Christian camp in Baltimore County on approximately twenty acres. The land is located in an area zoned R.C.2., in which "agricultural operations" is the "[p]referred use permitted as matter of right." Baltimore County Zoning Regulation § 1A01.2.A [hereinafter referred to as BCZR]. Although this zoning classification

They are Scott and Judy Strienbinger, Walter and Dorothy Dunsmore, Robert Long, Leroy Hone, and William and Phyllis Swift.

precludes; as a matter of right, the use of the subject property as a camp, appellee applied for and received a special exception to use the property as a camp. In granting appellee's request, t & Zoning Commissioner imposed several

- 1) not more than 250 persons using the barn or proposed chapel area as indicated on the plat,
- 2) not more than 150 persons camping on the property at any one time, and
- 3) approval of a site plan by the State Highway Administration, the Department of Public Works, and the Office of Planning and Zoning.

Pursuant to the Commission's approval, appellee has made numerous site improvements, including the construction of a swimming pool, pavilion and other recreational facilities.

Beachmont has operated a day camp for children during the summer. Children from the ages of three to four attend daily from 10:00 a.m. to 2:00 p.m., while older children from the ages of five to twelve attend from 10:00 a.m. to 4:00 p.m. At present, approximately 160 children participate in these two-week sessions.

In addition to the summer day camp, appellee sponsors various church-related activities. The camp's season begins with an Easter Sunrise Service in the spring of each year. Throughout the summer and fall, the campgrounds are available to local churches for picnics and other outings. On the July Fourth

holiday, Beachmont also provides an all day family picnic. In 1985, about 250 to 300 people attended.

Since the camp's purpose is to promote Christian fellowship and principles, Beachmont imposes strict standards for guests using the facilities. No radios or tape players are allowed. Alcoholic beverages and drug use are strictly prohibited. Beachmort enforces a 10:00 p.m. curfew.

Desiring to expand both the size of the camp and the frequency of its use, appellee acquired an additional thirteen acres of land, contiguous to the existing campgrounds, and filed a second Petition for Special Exception on January 30, 1985. In that petition, appelled requested permission to build a multipurpose activities building containing a gymnasium and dining facility; three dormitory lodges, each housing sixty people; three primitive-style cabins, each holding twenty to thirty people; a staff house; director's house; bath houses; and various recreational improvements such as a volleyball court and horseshoe pit. In addition, the petition sought the removal of the first two limitations set out in the 1974 special exception, relating to the number of persons allowed to use the barn or proposed chapel at one time and the number of persons permitted to camp on the subject property at any one time.

Unlike the first petition, appellee encountered considerable opposition to the request to expand the camp's size and frequency of use. After receiving both expert and lay testimony concerning the effects of the proposed expansion, the Zoning Commissioner granted the petition subject to certain restrictions:

- 1) any and all outdoor activities of the camp will have a 10:00 p.m. curfew, and will be conducted so as not to disturb the quiet enjoyment of their own property by the neighbors.
- 2) the site will provide a minimum of 120 parking spaces and except for the specific occasions as set forth in Item No. 3 there may not be more vehicles on the property than those number of spaces provided.
- a camp may conduct services or activities, e.g., Easter Sunrise Services, a maximum of three (3) times per year during which the provisions of Item No. 2 are waived.
- 4) at any activity where more than 50 vehicles are present on site, the camp will provide a trained traffic professional to assist in the entry and exit of vehicles to and from the property.
- 5) the camp will submit a revised site plan, in conformance with Petitioner's Exhibit No. 4 and all improvements will be consistent thereto.

The Commissioner's Authority

Board's action on three grounds: I. There was a substantial change in the facts and circumstances between the first decision, with its restrictions, and the second case justifying the decisions of the Baltimore County Board of Appeals and the circuit court.

On appeal to this Court, appellants challenge the

II. The Zoning Commissioner and the County Board of Appeals exceeded their authority in granting the special exception for the many uses contained in the petition, which are not listed among the permitted uses as a right or by special exception in the R.C.2 zone.

III. Appellee failed to present sufficient evidence to the Board so as to render its decision granting Beachmont's petition for special exception fairly debatable.

Because the second issue is dispositive of this case. we will not address the other two issues.

Before addressing the merits of the second issue, we note that appellants failed to preserve it for appeal. Specifically, they failed to argue, and neither the County Board of Appeals nor the circuit court decided, whether the Zoning Commissioner exceeded his authority under BCZR § 2A01.2.C. Since appellate rules of procedure prohibit parties from raising issues for the first time on appeal, Md. Rule 1085; C.S. Bowen v. Maryland National Bank, 36 Md. App. 26 (1977); Washington Homes, Inc. v. Bogett, 23 Md. App. 167 (1974), we normally would decline to address an unpreserved issue. An issue involving delegation of power, however, is one of such fundamental importance that a reviewing court should consider it even when the parties failed to litigate the issue at the trial level. See, e.g., Board of Trustees of Howard County Community College v. John K. Ruff, Inc., 278 Md. 580, 583 (1976) (holding that reviewing court must address sovereign immunity issue even though defendant had not raised that issue below); Smith v. Biddle, 188 Md. 315, 318 (1947) (holding that reviewing court "will inquire into the [unpreserved] question of whether a contract sought to be specifically enforced is in the form that the law requires); Webb v. Baltimore Commercial Bank, 181 Md. 572, 577 (1943) (holding that appellate court must make a legal determination of whether plaintiff has sufficient interest in the subject matter of the suit to sustain a bill in equity, even though no point was made in demurrer, briefs or oral argument);

Schiff v. Solomon, 57 Md. 572 (1882) (holding that since the statute did not authorize joint insolvency proceedings against several persons or partners, the Court will address this deficiency, apparent on the record, even though parties did not raise the point below); Tuxedo Cheverly Volunteer Fire Company, Inc. v. Prince George's County, 39 Md. App. 322, 327-28 (1978) (reviewing issue of validity of contract in specific performance action, even though the court below did not decide the issue).

The power of the Zoring Commissioner and the County Board of Appeals to grant the special exception is statutory and can be exercised only to the extent and in the manner directed by the enabling statute. Harbor Island Marina, Inc. v. Board of County Commissioners of Calvert County, 286 Md. 303, 309-10 (1979); Gordon v. Commissioners of St. Michaels, 270 Md. 128, 136 (1976); Hewitt v. County Commissioners of Baltimore County, 195 Md. 348, 353-54 (1949). In the case sub judice, the basic zoning power is delineated in BCZR § 1A01, which established a R.C.2 agricultural zone "in order to foster conditions favorable to a continued agricultural use. BCZR § 1A01.1.B. Pursuant to this zoning ordinance, the legislature identified various "preferred use[s] permitted as of right" and nonagricultural uses in which a landowner may engage by special exception. The pertinent uses permitted by special exception are "camps, including day camps" and "churches or other buildings for religious worship. BCZR § 1A01.2.C.4. and 6.

In Schultz v. Pritts, 291 Md. 1 (1981), the Court of Appeals explained the general significance of special exception status:

> The special exception use is a part of the comprehensive zoning plan sharing the presumption that, as such, it is in the interest of the general welfare, and therefore, valid. The special exception use is a valid zoning mechanism that delegates to an administrative board a limited authority to allow enumerated uses which the legislature has determined to be permissible absent any factor or circumstance negating the presumption. The duties given the Board are to judge whether the neighboring properties in the general neighborhood would be adversely affected and whether the use in the particular case is in harmony with the general purpose and intent of the plan 2

291 Md. at 11 (emphasis in original).

In the instant case, the zoning regulations provide specific guidance in assessing adverse effects of the special exception use on the surrounding area. Section C of BCZR \$ 1A01.A permits exceptional use only if it "would not be detrimental to the primary agricultural uses in its vicinity." Section 502.1 of the BCZR expands upon this general requirement, prohibiting the approval of a petition for special exception if any of the following adverse effects should occur:

a. Be detrimental to the health, safety, or general welfare of the locality involved;

b. Tend to create congestion in roads, streets or alleys therein;

Following the court's general guidelines, the Zoning Commissioner and the Board possessed the power to grant special exceptions in R.C.2. zones only for the uses that BCZR § 1A01.2.C. enumerates. This ordinance is written

2 cont d.

- c. Create a potential hazard from fire, panic or other angers;
- d. Tend to overcrowd lan! and cause undue concentration of population;
- e. Interfere with adequate provisions for schools, parks, water, sewerage, transportation or other public requirements, conveniences, or improvements:
- f. Interfere with adequate light and air;
- g. Be inconsistent with the purposes of the property's zoning classification nor in any other way inconsistent with the spirit and intent of these Zoning Regulations; nor
- h. Be inconsistent with the impermeable surface and vegetative retention provisions of these Zoning Regulations.

Because we hold that Beachmont's proposed uses are not covered under the special exception section of the ordinance, we find it unnecessary to address the factual issue of whether appellee complied with these requirements by presenting sufficient evidence to demonstrate that the proposed uses would not adversely affect the surrounding area.

in the affirmative; unless explicitly stated as permitted by

special exception or as a matter of right, the use is prohibited. Kowalski v. Lamar, 25 Md. App. 493, 498 (1975) (ruling that

"[a]ny use other than those permitted and being carried on as

of right or by special exception is prohibited"); see also

Town of Harvard v. Maxin, 275 N.E.2d 347, 349-50 (Mass.1971);

Williams v. City of Bloomington, McLean County, 247 N.E.2d 446,

449-50 (Ill.App.1969); Samsa v. Heck, 234 N.E.2d 312, 315-16

(Ohio App. 1967); Gada v. Zoning Board of Appeals of the Town of East Lyme, 193 A. 2d 502, 503 (Conn. 1963); Gordon v. Zoning

Board of the City of Stamford, 145 A. 2d 746, 750 (Conn. 1958);

Silver v. Zoning Board of Adjustment, 112 A.2d 84, 86-87 (Penn.

1955); City of Warwick v. Campbell, 107 A. 2d 334, 336-37 (R.I.

1954); City of Knoxville v. Brown, 260 S.W.2d 264, 267 (Tenn. 1953);

Dolan v. DeCapua, 80 A.2d 655, 659 (N.J.Super.1951); Jones v.

Robertson, 180 P.2d 929, 931 (Cal.App. 1947).

Here, Beachmont proposes to construct on the subject property a multipurpose activities building containing a gymnasium and dining facility; three dormitory lodges, each housing sixty people; three primitive-style cabins, each holding twenty to thirty people; a staff house; director's house; and bath housing

and various recreational improvements such as a volleyball court and horseshoe pit. We hold that these uses do not fall within the ambit of any of the enumerated special exceptions. Clearly, these buildings are not "churches or other buildings of religious worship. BCZR § 1A01.2.C.6.

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Our interpretation of BCZR § 1A01.2.C is supported by the legislative history of the zoning ordinance. The type of structures requested resemble more closely "community buildings... of a civic, social, recreational, or educational nature." Although such uses were included in the 1954 version of the zoning ordinance, see Bill No. 98-75, the legislature deleted them on October 15, 1975 pursuant to Bill No. 178-79. At present these community building uses are permitted by special exception only in R.C.3 and 4 zones. See Bill No. 98-75. Including these uses as permissible in R.C.3 and 4 zones is strong proof that the legislature intended to exclude them from the R.C.2 zone. Parish of Jefferson v. Carl, 195 So.2d 401, 402 (La.Ct.App. 1967) (holding that where a zoning ordinance expressly permits "public schools, and educational institutions having a curriculum the same as that ordinarily given in public schools in R-1 districts, and permits nursery schools in R-3 districts, by inference nursery schools are prohibited in R-1 districts).

Accordingly, we hold that the Zoning Commissioner and the Board of Appeals lacked the authority under BCZR § 1A01.2.C to grant the uses that Beachmont requested. Without the necessary authority, the granting of the special exception to appellee was invalid and thus devoid of all legal effect.

JUDGMENT REVERSED;

COSTS TO BE PAID BY APPELLEE.

WHITE O'TH HILL PRESION TRINGLE & JOHNSTON

